

Annex R

A Proposal to Initiate a Sperm Whale In-Depth Assessment

Introduction

The sperm whale is a cosmopolitan species with large body size, high mobility, deep-diving behaviour, and an aggregate pre-exploitation abundance that almost certainly exceeded a million individuals, the sperm whale can be assumed to play a significant role in the ecology of the world's oceans, especially in little-studied pelagic ecosystems. Because of the long and intensive history of sperm whaling, an improved understanding of magnitude, trends and ecology of sperm whale populations would contribute to our understanding of the ecology and history of the world's oceans from many disciplinary perspectives, including biologists, ecologists, economists and historians.

Sperm whale population assessment was given high priority by the SC for roughly 20 years, from the mid-1960s to the mid-1980s. A variety of approaches were developed, all based on fishery-dependent data. Studies relied on reported and estimated catches, catch composition, and catch rates from both 20th century pre-20th century whaling. The mathematical population models used then suggested that sperm whale abundance in at least one portion of the North Pacific (Western Division) was smaller in 1825 than it was in 1947 (Tillman and Breiwick 1983). Such a difference is inconsistent with general understanding of the population dynamics of marine organisms, and therein is a paradox. One would not expect abundance in the mid-20th century to be higher than it was in the early 1800s, and depending on the time frame and extent of harvesting, it would more likely be lower.

Several explanations have been offered for this apparent inconsistency, ranging from technical aspects of interpreting catch rates to uncertainty about population dynamics to uncertainty about population structure and movements. The latter concern, for example, includes the possible underestimation of 19th century removals of sperm whales from the populations using the 'Japan Grounds' by not accounting for removals from other portions of the ranges of sperm whales (see Smith and Reeves 2003, Appendix 2 for a more complete discussion).

In any event, the SC did not focus on sperm whales from the mid-1980s to 1997. In 1998 developments in six key areas were discussed: genetic mark-recapture methods, sighting survey estimates of abundance, population models of past abundance, review of historical catch data, review of sperm whale population regulation, and biological and ecological topics such as life history, social behaviour, ecosystem configurations and current anthropogenic mortality (JCRM 1(Supplement): 22-24). Although the SC agreed then that the developments discussed would justify further consideration of sperm whales in 2000 and 2001, there was no further significant discussion until the 2002 meeting. Then, the SC established the present Steering Group.

The Scientific Committee during its 2002 meeting endorsed the idea of planning for an in-depth assessment of sperm whales. The SC agreed that it would be desirable to get the available information organised and reviewed in the next few years and so conduct the assessment some time afterward. This report summarises several reviews of developing new methodology and some field studies and outlines a process for conducting such an assessment over the next several years. The individuals participating in this planning process are listed in Appendix 1.

Methodological and Field Study Review Reviews

The group noted papers summarizing of key methodological topics and several recent and current sperm whale field studies that had solicited (Table 1). In addition, the group noted several other scientific papers that were submitted to the Scientific Committee meeting that addressed other issues and research results (Table 1). The group considered the summaries of the solicited papers below, but did not review any of the primary papers in detail.

Table 1.

Key methodological topics and selected field projects identified by the Sperm Whale In-Depth Assessment Steering Group, with number of related SC Meeting Document.

| Topic | SC Paper Number IWC/SC/55/ |
|--|-------------------------------|
| Solicited Methodological Summaries | |
| 1. Population Structure and movements: genetic, acoustic, marks | O 12 |
| 2. Population Size Estimation: sighting and acoustic surveys, photo-id | O 13 |
| 3. Life history and vital rates, including age determination | Not available |
| 4. Social structure and effects of differential removals by sex | O 18 |
| 5. Population dynamics modelling | O 22 |
| 6. Catch history: 20 th Century | O 14 |
| 7. Catch history: pre-20 th Century | O 16 |
| Solicited Field Study Summaries | |
| 8. Recent and planned field studies in the Gulf of Mexico | O15 |
| 9. Sperm whale acoustic and sightings West of Ireland | Not available |
| 10. Preliminary report on the Voyage of the Odyssey. | O 17 |
| Other Papers Submitted to SC/55 | |
| 11. Sperm whale occurrence off Peru | O11 |
| 12. Sperm whale occurrence in the Southeast Pacific | O 24 |
| 13. Sperm whale seasonality in breeding | O 20 |

Methodological Reviews

The five methodological reviews made available to the Steering Group are reviewed below. Other methodological reviews that were not available include: (1) life history (including age determination) and (2) population dynamics.

SC/55/O12 reviewed methods for studying sperm whale population structure and movements. The authors summarised current knowledge of movements by females and males, and of population structure drawing from Whitehead (2003). Population structure studies reveal differentiation among ocean basins and some population structure within. Movements of both sexes cover substantial parts of ocean basins, and males may breed in different ocean basins from the one in which they were born.

The authors review existing and new methods for determining population structure, noting for each the likely temporal scale over which it would be effective, as well as specific strengths and weaknesses. The methods include morphometrics, morphology, parasites, catch and sightings distribution patterns, patterns in catch or sighting rates, Discovery mark data, photo identification, contaminant analyses, allozymes, mitochondrial DNA sequencing, and microsatellite distributions. They identify potential uses for many, but not all, of these methods for population discrimination.

The authors also evaluate newer methods under development, including satellite tagging, vocal analyses, trace analysis of tooth sections, single nucleotide polymorphisms and Y-chromosome sequence variation, all of which they judge to be potentially useful although needing testing and improvements.

In conclusion, the authors suggest that examination of modal female movement patterns will be most profitable using photo identification and satellite tagging, while genetics and coda dialects will reveal extreme movements. In contrast, while for males these techniques will also likely be useful, satellite tags and tooth layer analysis will likely be the more important. Such data would enable the development of population models based on density dependent habitat selection and spatial diffusion that would be useful in examining the effects of exploitation.

SC/55/O13 reviewed methods for estimating sperm whale population size, including visual and acoustic surveys and mark-recapture. The author identifies the principal limitation of visual surveys as accounting for whales that stay submerged while the survey platform is passing. Sperm whales have been shown to vocalize for the majority of the time they are underwater, and in many surveys no whales have been sighted that were not also detected acoustically. A workshop on acoustic assessment of cetaceans (Anon. 1996) concluded that sperm whales were the most amenable to use of acoustic detection methods.

Three acoustic survey methods were described, two involving passing mode and one involving closing mode. One passing mode survey method estimates range and bearings statistically based on assignment of targets into 45 degree sectors, and does not require determination of the numbers of whales vocalizing. Another method used target-motion analysis to estimate range and bearing, but requires an estimate of the number of whales remaining silent during vessel passage. This latter problem is partially overcome by the closing mode survey technique of approaching to obtain a visual count of group size.

The author notes that during joint visual and acoustic surveys the acoustic effective strip width was greater than that for visual sightings, and that overall acoustic methods may be more cost effective. However, further methodological development of acoustic methods are required to better account for larger group sizes in temperate and tropical regions, and that a combination of visual and acoustic methods may prove to be best.

The author described several localized mark-recapture estimates based on photographic identification using the trailing edge of the tail fluke. The patterns are distinctive and relatively long lasting. A centralised catalogue in the Atlantic and Mediterranean regions with over 3400 images from 29 research organizations. Further, the author notes that genetic analyses of tissue samples could also be used to identify individuals. Mark-recapture estimates of sperm whales are subject to the usual problems for cetaceans, but some additional difficulties arise because of the long terms relationships among animals due to the social structure of sperm whales. Nonetheless, such estimates provide the possibility of validating survey based estimates, and may also provide other data on social organization, movements and demography.

SC/55/O18 reviewed methods for studying sperm whale social structure. The authors summarise current knowledge, drawing from Whitehead (2003). Female and immature sperm whales have been observed to occur in long-term associations (social units) of roughly ten animals, usually comprised of more than one matriline. These units school with other units over a period of days, and communal defence against predators have been observed. Groups of social units occur in clans that possess very similar repertoires of coda vocalizations, and 4 or 5 such clans have been identified across the Pacific. Males have been observed in aggregations of 10-25 spread across 10s of km. Large breeding males move between groups of females, and remain in lower latitudes for at least periods of months.

The authors summarised strengths and weaknesses of existing research methodologies, including photo identification, visual behaviour observations, mtDNA and microsatellites, vocalization analyses and inference and comparisons from other species, all of which have proven useful. They also identify several methods under development that may prove useful for future studies, including advanced genetic studies, acoustic analysis using arrays, satellite tagging and short term tagging.

The authors suggest two plausible mechanisms for the effects of exploitation on sperm whales. One is that harvest of males may change sex ratios, thereby reducing conception rates. The other is that harvest of females may disrupt stable female social units, affecting female fitness. Although there is no consistent direct evidence for these mechanisms, apparent changes in exploited sperm whale populations have been noted relative to the first possibility and known effects in the behaviourally similar African elephant are suggestive of the second. Developing and testing population models for such effects would be important.

SC/55/O16 reviews the status of sperm whale catch data prior to the 20th century. Although there was no systematic reporting of catches in this period, public records of voyages and sperm oil returns were recorded for customs purposes, which along with newspaper records and voyage logbooks indicate that there were approximately 15,000 US voyages in the late 18th through the early 20th centuries (Lund 2001). Somewhat more limited records are available for fisheries conducted by several other countries. Some of these records have been used previously for population assessment purposes (e.g. see papers in Tillman and Donovan 1983), and further efforts are underway to validate some of the sources.

Estimates of annual global sperm whale catches have been made based on sperm oil returns, and efforts are underway to improve these. Estimates of catches and various catch rates from two 'whaling grounds' (between Hawaii and Japan and around the Galapagos Islands) for selected years, but no estimates exist for other regions are known.

This paper summarised a workshop conducted in 2002 (Smith and Reeves 2003) that outlined a research program designed to provide annual regional estimates of catches of sperm whales by all fisheries from the mid-18th century to the early 20th century. This program was designed to

make use of voyage logbooks to determine the changing spatial distribution of sperm whaling over time, as well as oil yields per whale caught and numbers of sighted vessels. The largest costs will be reading a representative sample of the roughly 5,000 extant logbooks from the US fishery. Subsequent to that workshop, a complete database of information about each of the US voyages has been assembled. This database will be augmented with information to be obtained from a sample of logbooks proposed to be read in detail, and information on numbers and distribution of sperm whale catches for those voyages will be used to estimate regional annual catches.

SC/55/O14 reviewed the status of sperm whale catch data from the 20th century fisheries, noting that unlike before the 20th century, catches were routinely reported in this century. However, there was significant misreporting for several fisheries that would need to be addressed to complete an in-depth assessment. Of the known misreporting cases, the author focused on those by the former and by Japan.

The USSR underreported sperm whales from at least some of its Southern Hemisphere expeditions for at least eleven years, from the 1961/62 to the 1971/72 seasons. In the North Pacific total catches were underreported in the 1960s and 1970s, and more for females than for males. Although there does not appear to be large scale misreporting since the introduction of the international observer scheme in 1972, our understanding of the degree of USSR misreporting of North Pacific sperm whale catches in period of the 1950s to 1970s is extremely poor.

Japan misreported sperm whale catches by both small and large-type coastal whalers for several years. Although small-type whalers were prohibited from taking sperm whales, some operations caught this species. Some of the unreported whales were sold to large-type whalers while others were processed at small-type shore stations. The magnitude of under reporting between 1961 and 1972 was on the order of 50-100 whales per vessel per year, implying that in the roughly 178 vessel-years in this period, the capture of many thousand of sperm whales went unreported. Misreporting by large-type whalers started before WWII, and the magnitude increased in the 1950s-1980s. The nature of the misreporting was more complicated, being motivated initially by size limits and later by catch limits.

The author recommended several studies that would allow improved understanding of life history, population dynamics, body length distribution, and sex ratios of the catches, especially if additional records can be located. Estimating total removals is possible with existing information, although additional geographical and seasonal stratification would be desirable.

SC/55/O22 reviewed previous sperm whale demographic and assessment models and suggests what approaches are the most promising. The author notes that these models have been some of the most complicated ever used for to manage living resources, and connects that complexity with the complicate life history and social structure of sperm whales. The limitations in implementing such models have not lack of model structure, but rather have been the quality and quantity of information used to parameterise them, and lack of understanding of geographic population structure. A major problem has been the reliance on fishery-dependent data.

For demographic models, there are a number of difficulties with estimating natural mortality, calving rates and geographic population structure from fishery dependent data. Several types of fishery-independent data are now being collected, and other methods are rapidly being developed that will form the basis for "A revolution in data gathering . . . and there is hope that we can soon achieve a better understanding of sperm whale population dynamics" (p 3).

For assessment models, the previous dependence on fishing efficiency data has not proven productive, and alternate approaches are needed. Whitehead (2002) is identified as a potentially productive approach that is "the most likely to provide a meaningful assessment of sperm whale numbers" (p 3). However, four steps are needed to expand that work: 1) identification of true population structure, 2) accurate estimates of abundance, 3) expanded line transect or mark recapture abundance estimates world wide, and 4) improved estimation of demographic rates, especially maximum rate of population growth. To expand on this modelling approach will require "coordinated data gathering efforts" (p. 3), and to develop Bayesian models to deal with data and model uncertainty.

Project Descriptions

Descriptions of two current field studies of sperm whales were available, and are interesting both in terms of what is being attempted, and especially in the methods being used as well as being developed.

SC/55/O15 reviewed an ongoing multiyear study of sperm whales in the northern Gulf of Mexico. Sperm whales have been seen year around in waters greater than 200m, with clearly identified areas of concentration. Minimum density and abundance estimates have been obtained from sighting surveys. The scope of the research expanded in 2000 from abundance and distribution to include habitat and genetics, using biopsy sampling, satellite tagging and short-term acoustic monitoring.

Preliminary results from the expanded study indicate that some whales show small-scale site fidelity, and that there may be haplotype differences between the Gulf and the Atlantic. One satellite tagged whale moved into the southern Gulf of Mexico, where sperm whales are known to occur.

SC/55/O17 reviewed an in-progress five-year field study of sperm whales focusing on establishing sample archives and baseline data on levels and potential effects of synthetic contaminants. In addition, tissue and acoustic samples are being collected, along with collection of potential prey species in samples of regurgitation and faeces. The overall sampling program will utilise tropical samples from males to infer contaminants levels in polar seas and from females to infer samples from tropical seas.

Sample collection methods were described, including a novel acoustic data logger that has been developed to monitor whale sounds at depth. Also, a non-lethal dosing protocol using skin biopsy slices has been used to investigate the inducibility of cetacean cytochrome P450 1A1.

Over 700 skin and blubber biopsies have been collected to date. Acoustic detections are made in real time using an acoustic array and logged. A comprehensive analysis of all samples is planned to ensure maximum information is obtained.

SC/55/O12 and SC/55/O18 included brief descriptions of ongoing and planned studies. These included a description of the Voyage of the Odyssey (see also SC/55/O 17), expansion of the geographic coverage of the coda-clan analysis into the North Atlantic, analysis of movements from photo identification data in the eastern central Pacific, and several genetic studies based on a world wide genetics data set being assembled.

Other project descriptions that are needed include: (1) SOSUS passive acoustic arrays, (2) acoustic and sighting surveys reviewed by Whitehead (2002), (3) IWC Scientific Committee fishery dependent data analyses and modelling from the mid-1960s to mid-1980s, (4) sperm whale acoustic and sightings distributions from west of Ireland.

Other Information Available

SC/55/O11 described seasonal observations of sperm whales off Peru between 1995 and 2002, raising questions about previous reports raising concern about sperm whales in this area and in Ecuador. He identified an "urgent need for further cetacean oriented surveys in the Southeast Pacific Ocean."

SC/55/O24 identified the possible threat to recovering sperm whales in this region due to its reliance on the Humboldt Current squid, which is subject to a developing fishery.

SC/55/O20 demonstrated the potential use of foetal length records can be used to identify regional seasonality of breeding of sperm whales, with potential application to determining breeding structure.

During discussions, Fortuna and Lauriano summarised recent information on sperm whales in the Mediterranean. They noted that the IUCN had identified sperm whales as "vulnerable", and more recently ACCOBAMS has listed a basin-wide Mediterranean sperm whale survey as an action item. They noted that in the 1980s and 1990s there have been contemporaneous declines in reported by-catches and a marked drop in apparent density of sperm whales in the southeastern Tyrrhenian Sea.

A Proposed In-depth Assessment Process

The working group noted the rapid development of new research methods that are allowing a substantial increase in our understanding of this species, the existence of several major field programs around the world, and the strong scientific as well as conservation interest in this species. The working group recognised that considerable new information would need to be collected using several of the developing methodologies before it would be productive to conduct an In-depth Assessment. Further, it recognised that while there is considerable interest, the priority for work on this species would likely be lower within the SC for the next several years.

To begin work toward an In-depth Assessment, the working group recommends that the most useful approach would be to conduct an *In-depth Assessment planning* workshop. The expectation would be that this workshop would identify the key new methodological developments, identify critical tests of these methods that would be needed and describe how these might be conducted, especially using combinations of new methods simultaneously. Further, the workshop would endeavour to identify relevant spatial scales for conducting regional field studies that would answer key uncertainties identified in the review of information that an In-depth Assessment would eventually have to address. Successful completion of an In-depth Assessment would depend on appropriate field studies and analyses being completed, perhaps over a period of several years.

The major steps in this process would be:

- (1) Contract with someone familiar with the IWC assessment process to summarise the current information available on sperm whales¹.
- (2) Conduct an *In-depth Assessment Planning Workshop* according to the draft agenda below to review methods and identify geographic focus and needed field studies.
- (3) Encourage coordinated fieldwork to address information needs in geographic areas of focus.
- (4) Conduct *In-depth Assessment planning workshop*.

The major thrust of the workshop review of methods for each of the topics required for conducting an assessment, review of existing and future information sources and needs, and development of recommendations for field programs (a draft agenda is given in Appendix 2).

The information summary can be conducted immediately. The *In-depth Assessment Planning Workshop* would likely be best conducted in the fall of 2004. Coordinated fieldwork would occur following that, and may require 2-3 years. Thus the *In-Depth Assessment* could be completed no sooner than 2007 or 2008.

Feasibility:

The group anticipates that increasing interest in pelagic ecosystems and the role of top predators in them, along with increasing accessibility due to development of new methods, would encourage funding for key aspects of the In-depth Assessment process outlined. For example, several substantial field projects are described in Appendix 3 [to come], both at regional levels and more generally. In addition, the Census of Marine Life sponsored by the Alfred E. Sloan Foundation has a strong component on historical issues, especially 18th-19th century whaling. The SC itself has been working toward completing 20th century catch data for several years. There are concerns about the status of sperm whales in several areas, including the degree of recovery from previous whaling both globally (Whitehead 2002) and regionally, as well as increasing concern about cetacean-fisheries interactions and the effects of acoustics on odontocetes. While there is no assurance of funding for such an ambitious undertaking, there are possibilities that the working group judged worth pursuing.

Budget and Venue:

Costs for initiating this process include roughly a contract for a review of assessment related information and travel costs for the *In-depth Assessment planning workshop*, anticipating covering travel costs for roughly half of the anticipated 25-30 workshop participants. The group identified the success of several recent workshop of that began with a public symposium followed by a smaller workshop, and suggested that such an approach would require a total of 4-5 days. Several potential locations were identified, including sites in the Caribbean, the Mediterranean, and at the New Bedford Whaling Museum in Massachusetts, USA, as well as conducting it in conjunction with another meeting such as the European Cetacean Society.

¹ A useful starting point would be Hal Whitehead's forthcoming (2003) book titled *Sperm Whales: social evolution in the ocean*. U. Chicago Press..

REFERENCES

- Allen, K.R. 1980. Conservation and Management of Whales. Seattle, University of Washington Press.
- Anon. 1996. Report of the Cetacean Acoustic Assessment Workshop, 17-19 April 1996, Hobart, Tasmania. Australian Nature Conservation Agency, Australia. 177 pp.
- Bannister, J.L., S. Taylor and H. Sutherland. 1981. Logbook records of 19th century American sperm whaling: a report on the 12 month project, 1978-79. *Rep. Int. Whal. Commn* 31:821-833. (Also appeared as: Pp. 243-255 in M.F. Tillman and G.P. Donovan (eds.), *Historical Whaling Records*. *Rep. Int. Whal. Commn* 31:821-33.
- Lund, J.N. 2001. *Whaling Masters and Whaling Voyages Sailing from American Ports: A Compilation of Sources*. New Bedford Whaling Museum, New Bedford, MA; Kendall Whaling Museum, Sharon, MA; and Ten Pound Island Book Co., Gloucester, MA.
- Smith, T.D. and R.R. Reeves, R.R. (Eds). 2003. Design of a Program of Research on Sperm Whale Catch History: Results of a Workshop. Available at the HMAP website: <http://www.cmrh.dk/hmapindx.html>.
- Tillman, M.F. and J.M. Breiwick. 1983. Estimates of abundance for the western North Pacific sperm whale based upon historical whaling records. *Rep. Int. Whal. Commn* (Special Issue) 5:257-69.
- Tillman, M.F. and G.P. Donovan (eds.). 1983. Historical whaling records including the proceedings of the International Workshop on Historical Whaling Records, Sharon, Massachusetts, September 12-16, 1977. *Rep. int. Whal. Commn* (Special Issue) 5:269 pp.
- Whitehead, H. 2002. Estimates of the current global population size and historical trajectory for sperm whales. *Marine Ecology Progress Series* 242: 295-304. (First appeared as SC/54/O6).
- Whitehead, H. 2003. *Sperm whales: social evolution in the ocean*. University of Chicago Press, Chicago, IL.

Appendix 1

LIST OF CONTRIBUTORS

The following have contributed to the development of this proposal, in an email correspondence group, in preparing manuscripts, and in the Scientific Committee Annual Meeting discussions:

| | |
|------------------------|----------------------|
| John Bannister | Russell Leaper |
| Jay Barlow | Giancarlo Lauriano |
| Bereew | Judy Lund |
| Anabela Brandao | Thomas Lyrholm |
| Bob Brownell | Douglas Gillespie |
| Peter Best | Peter Telberg Madsen |
| Jeff Breiwick | Justin Matthews |
| Simon Childerhouse | Koji Matsuoka |
| Phillip Clapham | Sarah Mesnick |
| Chris Clark | Keith Mullin |
| Rebecca Clark | Shigetoshi Nishiwaki |
| Steve Dawson | Roger Payne |
| Petra Deimer | Bill Perrin |
| Paul Ensor | Daniel Pike |
| Catrina Fortuna | Randy Reeves |
| Stuart Frank | Emer Rogan |
| Nancy Friday | Tim Smith |
| Celine Godard | Alison Stimpert |
| Jonathan Gordon | Barbara Taylor |
| Torvaldur Gunnlaugsson | Mike Tillman |
| Tore Haug | Hal Whitehead |
| Elizabeth Josephson | Nils Øien |
| Toshio Kasuya | |
| Iain Kerr | |

Appendix 2

DRAFT AGENDA FOR A WORKSHOP TO DEVELOP AN IN-DEPTH ASSESSMENT OF SPERM WHALES

Terms of Reference:

- (1) Identify and evaluate key new methodological developments, identify critical tests of these methods that would be needed and describe how these might be conducted, especially using combinations of new methods simultaneously.
- (2) Identify relevant spatial scales and formulate plans for conducting regional field studies that would answer key uncertainties that an In-depth Assessment would eventually have to address.
- (3) Develop a research program that would be necessary and sufficient as a basis for an in-depth assessment of the status of sperm whales, including identifying research coordinating and funding mechanisms.

1. Appointment/Election of Chair, Rapporteurs

2. Review terms of reference, agenda, and available documentation

3. Review of methods for:

- 3.1 Population structure and movements
 - 3.1.1 Tagging
 - 3.1.2 Genetic (sources of samples: e.g. teeth, biopsy, skin, faeces)
 - 3.1.3 Acoustic
- 3.2 Abundance and distribution
 - 3.2.1 Sighting and acoustic surveys
 - 3.2.2 Individual identification: photographic, genetics
 - 3.2.3 Genetic diversity
- 3.3 Life history
 - 3.3.1 Age determination
 - 3.3.2 Vital rates
 - 3.3.3 Social structure
- 3.4 Population ecology
- 3.5 Modelling
- 3.6 Catch history
 - 3.5.1 Post-1920
 - 3.5.2 Pre-1920
- 3.7 Field use of methods in combination

4. Identification of major information sources

- 4.1 Review field programs and data sources
 - 4.1.1 Previous
 - 4.1.2 Current and planned
- 4.2 Review of previous and planned analyses
 - 4.2.1 Fishery-data-dependent
 - 4.2.2 Fishery-independent
 - 4.2.3 Combined

5. Identification of major field studies and data re-analysis projects

- 5.1 Necessary spatial scales
- 5.2 Candidate field study areas
- 5.3 Data re-analysis projects

6. Determining approaches for implementing the research program

- 6.1 Identify agencies with potential interest
- 6.2 Identify cooperative research projects that could attract funding
- 6.3 Identify research coordination mechanisms

7. Review and finalise report